

PART THREE

FUNDAMENTALS OF FINANCIAL **INSTITUTIONS**

FINANCIAL MARKETS & INSTITUTIONS

Frederic S. Mishkin • Stanley G. Eakins

Seventh Edition

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CHAPTER 7

Why Do Financial Institutions Exist?

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Chapter Preview

A vibrant economy requires a financial system that moves funds from savers to borrowers. But how does it ensure that your hard-earned dollars are used by those with the best productive investment opportunities?



Chapter Preview

In this chapter, we take a closer look at why financial institutions exist and how they promote economic efficiency. Topics include:

- Basic Facts About Financial Structure Throughout the World
- Transaction Costs
- Asymmetric Information: Adverse Selection and Moral Hazard



Chapter Preview (cont.)

- The Lemons Problem: How Adverse Selection Influences Financial Structure
- How Moral Hazard Affects the Choice Between Debt and Equity Contracts
- How Moral Hazard Influences Financial Structure in Debt Markets
- Conflicts of Interest



Basic Facts About Financial Structure Throughout the World

The financial system is a complex structure including many different financial institutions: banks, insurance companies, mutual funds, stock and bonds markets, etc.



Basic Facts About Financial Structure Throughout the World

The chart on the next slide how nonfinancial business attain external funding in the U.S., Germany, Japan, and Canada. Notice that, although many aspects of these countries are quite different, the sources of financing are somewhat consistent, with the U.S. being different in its focus on debt.



Sources of Foreign External Finance

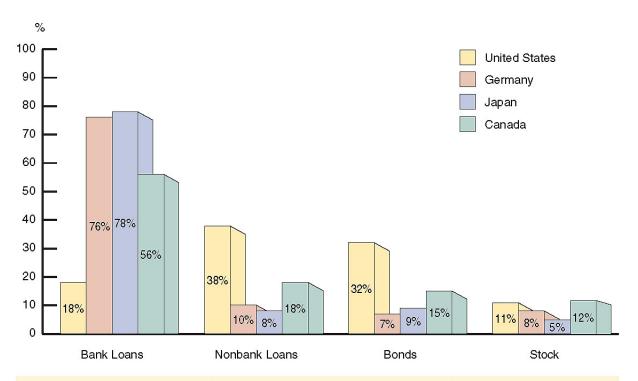


FIGURE 7.1 Sources of External Funds for Nonfinancial Businesses: A Comparison of the United States with Germany, Japan, and Canada

Source: Andreas Hackethal and Reinhard H. Schmidt, "Financing Patterns: Measurement Concepts and Empirical Results," Johann Wolfgang Goethe-Universitat Working Paper No. 125, January 2004. The data are from 1970–2000 and are gross flows as percentages of the total, not including trade and other credit data, which are not available.



- 1. Stocks are not the most important source of external financing for businesses.
- 2. Issuing marketable debt and equity securities is not the primary way in which businesses finance their operations.



- 3. Indirect finance, which involves the activities of financial intermediaries, is many times more important than direct finance, in which businesses raise funds directly from lenders in financial markets.
- 4. Financial intermediaries, particularly banks, are the most important source of external funds used to finance businesses.



- 5. The financial system is among the most heavily regulated sectors of economy.
- Only large, well-established corporations have easy access to securities markets to finance their activities.



- Collateral is a prevalent feature of debt contracts for both households and businesses.
- 8. Debt contracts are typically extremely complicated legal documents that place substantial restrictions on the behavior of the borrowers.



Transaction Costs

- Transactions costs influence financial structure
 - E.g., a \$5,000 investment only allows you to purchase
 100 shares @ \$50 / share (equity)
 - No diversification
 - Bonds even worse—most have a \$1,000 size
- In sum, transactions costs can hinder flow of funds to people with productive investment opportunities



Transaction Costs

- Financial intermediaries make profits by reducing transactions costs
 - Take advantage of economies of scale (example: mutual funds)
 - 2. Develop expertise to lower transactions costs
 - Also provides investors with liquidity, which explains Fact # 3 (slide 7-9)



Asymmetric Information: Adverse Selection and Moral Hazard

- In your introductory finance course, you probably assumed a world of symmetric information—the case where all parties to a transaction or contract have the same information, be that little or a lot
- In many situations, this is not the case. We refer to this as asymmetric information.



Asymmetric Information: Adverse Selection and Moral Hazard

- Asymmetric information can take on many forms, and is quite complicated. However, to begin to understand the implications of asymmetric information, we will focus on two specific forms:
 - Adverse selection
 - Moral hazard



Asymmetric Information: Adverse Selection and Moral Hazard

- Adverse Selection
 - 1. Occurs when one party in a transaction has better information than the other party
 - 2. Before transaction occurs
 - 3. Potential borrowers most likely to produce adverse outcome are ones most likely to seek loan and be selected



Asymmetric Information: Adverse Selection and Moral Hazard

Moral Hazard

- Occurs when one party has an incentive to behave differently once an agreement is made between parties
- 2. After transaction occurs
- 3. <u>Hazard</u> that borrower has incentives to engage in undesirable (<u>immoral</u>) activities making it more likely that won't pay loan back



Asymmetric Information: Adverse Selection and Moral Hazard

- The analysis of how asymmetric information problems affect behavior is known as agency theory.
- We will now use these ideas of adverse selection and moral hazard to explain how they influence financial structure.



The Lemons Problem: How Adverse Selection Influences Financial Structure

- Lemons Problem in Used Cars
 - If we can't distinguish between "good" and "bad" (lemons) used cars, we are willing pay only an <u>average</u> of good and bad car values
 - 2. Result: Good cars won't be sold, and the used car market will function inefficiently.
- What helps us avoid this problem with used cars?



The Lemons Problem: How Adverse Selection Influences Financial Structure

- Lemons Problem in Securities Markets
 - If we can't distinguish between good and bad securities, willing pay only <u>average</u> of good and bad securities' value
 - Result: Good securities undervalued and firms won't issue them; bad securities overvalued so too many issued



The Lemons Problem: How Adverse Selection Influences Financial Structure

- Lemons Problem in Securities Markets
 - 3. Investors won't want buy bad securities, so market won't function well
 - Explains Fact # 1 and # 2 (slide 7–8)
 - Also explains Fact # 6 (slide 7–10): Less asymmetric info for well known firms, so smaller lemons problem



Tools to Help Solve Adverse Selection (Lemons) Problems

- 1. Private Production and Sale of Information
 - Free-rider problem interferes with this solution
- 2. Government Regulation to Increase Information (explains Fact # 5, slide 7–10)
 - For example, annual audits of public corporations (although Ernon is a shining example of why this does not eliminate the problem—we'll discuss that briefly)



Tools to Help Solve Adverse Selection (Lemons) Problems

3. Financial Intermediation

- Analogy to solution to lemons problem provided by used car dealers
- Avoid free-rider problem by making private loans (explains Fact # 3 and # 4, slide 7–9)
- Also explains fact #6—large firms are more likely to use direct instead of indirect financing



Tools to Help Solve Adverse Selection (Lemons) Problems

- 4. Collateral and Net Worth
 - Explains Fact # 7, slide 7-11



The Enron Implosion

- Up to 2001, Enron appeared to be a very successful firm engaged in energy trading.
- It appears, however, that the firm had severe financial problems, but hid many of its problems in complex financial structures that allowed Enron to not report them.
- Even though Enron regularly filed records with the SEC, the problem was not prevented.



The Enron Implosion

Even worse, its auditor Arthur Andersen eventually plead guilty to obstruction of justice charges. With that plea, one the largest and trusted auditors closed its doors forever.



- Moral Hazard in Equity Contracts: the Principal-Agent Problem
 - 1. Result of separation of ownership by stockholders (*principals*) from control by managers (*agents*)
 - 2. Managers act in own rather than stockholders' interest



An example of this problem is useful. Suppose you become a silent partner in an ice cream store, providing 90% of the equity capital (\$9,000). The other owner, Steve, provides the remaining \$1,000 and will act as the manager. If Steve works hard, the store will make \$50,000 after expenses, and you are entitled to \$45,000 of it.



However, Steve doesn't really value the \$5,000 (his part), so he goes to the beach, relaxes, and even spends some of the "profit" on art for his office. How do you, as a 90% owner, give Steve the proper incentives to work hard?



- Tolls to Help Solve the Principal-Agent Problem
 - 1. Production of Information: Monitoring
 - 2. Government Regulation to Increase Information
 - 3. Financial Intermediation (e.g., venture capital)
 - 4. Debt Contracts
- Explains Fact # 1, slide 7–8: Why debt is used more than equity



Even with the advantages just described, debt is still subject to moral hazard. In fact, debt may create an incentive to take on very risky projects. This is important to understand. Let's looks at a simple example.



- Most debt contracts require the borrower to pay a fixed amount (interest) and keep any cash flow above this amount.
- For example, what if a firm owes \$100 in interest, but only has \$90? It is essentially bankrupt. The firm "has nothing to lose" by looking for "risky" projects to raise the needed cash.



- Tools to Help Solve Moral Hazard in Debt Contracts
 - Net Worth and Collateral
 - 2. Monitoring and Enforcement of Restrictive Covenants. Examples are covenants that ...
 - discourage undesirable behavior
 - encourage desirable behavior
 - keep collateral valuable
 - provide information



- Tools to Help Solve Moral Hazard in Debt Contracts
 - Financial Intermediation—banks and other intermediaries have special advantages in monitoring
- Explains Facts # 1–4, slides 7–8 & 7–9



Asymmetric Information Problems and Tools to Solve Them

Asymmetric Information Problems and Tools to Solve Them SUMMARY

| Asymmetric Information Problem | Tools to Solve It | Explains Fact Number |
|-----------------------------------|---|-------------------------|
| Adverse selection | Private production and sale of information | 1, 2 |
| | Government regulation to increase information | 5 |
| | Financial intermediation | 3, 4, 6 |
| | Collateral and net worth | 7 |
| Moral hazard in equity contracts | Production of information: monitoring | 1 |
| (principal–agent problem) | Government regulation to increase information | 5 |
| | Financial intermediation | 3 |
| | Debt contracts | 1 |
| Moral hazard in debt contracts | Collateral and net worth | 6,7 |
| | Monitoring and enforcement of restrictive covenants | 8 |
| D | Financial intermediation | 3, 4 |

Note: List of facts:

- 1. Stocks are not the most important source of external financing.
- 2. Marketable securities are not the primary source of finance.
- 3. Indirect finance is more important than direct finance.
- 4. Banks are the most important source of external funds.
- 5. The financial system is heavily regulated.6. Only large, well-established firms have access to securities markets.
- 7. Collateral is prevalent in debt contracts.
- 8. Debt contracts have numerous restrictive covenants.



Case: Financial Development and Economic Growth

- Financial repression leads to low growth
- Why?
 - 1. Poor legal system
 - 2. Weak accounting standards
 - 3. Government directs credit (state-owned banks)
 - 4. Financial institutions nationalized
 - 5. Inadequate government regulation
- Financial Crises



Mini-Case: Should We Kill All the Lawyers?

- Lawyers are an easy target as a cause of problems. Shakespeare's character Dick the Butcher quips, "...let's kill all the lawyers." Is he right?
- Most legal work is about contract enforcement.
 - 1. Establish and maintain important property rights
 - 2. Without such rights, limited investments!
 - 3. The US has more lawyers / capita than any nation. Arguably the richest as well. Coincidence?



Financial Crises and Aggregate Economic Activity

Our analysis of the affects of adverse selection and moral hazard can also assist us in understanding **financial crises**, major disruptions in financial markets. Then end result of most financial crises in the inability of markets to channel funds from savers to productive investment opportunities.



Is China a Counter-example?

- Even with its booming economy, China's financial development is still in an early stage.
- Per capital income is around \$5,000, but savings are around 40%, allowing China to build up capital stock as labor moves out of subsistence agriculture.
- However, this is unlikely to work for long.



Is China a Counter-example?

- Russia in the 1950s had a similar economy, and few would argue that modern Russia is a success story.
- To continue its growth, China needs to allocate capital more efficiently. Many of the *financial repression* problems we outlined are being addressed by Chinese authorities today.



Conflicts of Interest

- Conflicts of interest are a type of moral hazard that occurs when a person or institution has multiple interests, and serving one interest is detrimental to the other.
- Three classic conflicts developed in financial institutions. Looking at these closely offers insight in avoiding these conflicts in the future.



Conflicts of Interest: <u>Underwriting</u> and <u>Research</u> in Investment Banking

- Investment banks may both <u>research</u> companies with public securities, as well as <u>underwrite</u> securities for companies for sale to the public.
- Research is expected to be unbiased and accurate, reflecting the facts about the firm. It is used by the public to form investment choices.
- Underwriters will have an easier time if research is positive. Underwriters can better serve the firm going public if the firm's outlook is optimistic.



Conflicts of Interest: <u>Underwriting</u> and <u>Research</u> in Investment Banking

- Research is expected to be unbiased and accurate, reflecting facts about the firm. It is used by the public to form investment choices.
- Underwriters can command a better price for securities issued by a firm if the firm's outlook is optimistic.
- An investment bank acting as both a <u>researcher</u> and <u>underwriter</u> of securities for companies clearly has a conflict—serve the interest of the issuing firm or the public?



Conflicts of Interest: <u>Underwriting</u> and <u>Research</u> in Investment Banking

- During the tech boom, research reports were clearly distorted to please issuers.
 Firms with no hope of ever earning a profit received favorable research.
- This also lead to **spinning**, where underpriced equity was allocated to executives who would promise future business to the investment bank.



Conflicts of Interest: <u>Auditing</u> and <u>Consulting</u> in Accounting Firms

- Auditors check the assets and books of a firm for the quality and accuracy of the information. The objective in an unbiased opinion of the firm's financial health.
- Consultants, for a fee, help firms with variety of managerial, strategic, and operational projects.
- An auditor acting as both an auditor and consultant for a firm clearly is not objective, especially if the consulting fees exceed the auditing fees.



Conflicts of Interest: <u>Auditing</u> and <u>Consulting</u> in Accounting Firms

■ The case of Arthur Andersen, of course, epitomizes this conflict. A myriad of conflicts with its client Enron resulted in the eventual demise of Arthur Andersen when Enron collapsed. You can read further about that incident in the Mini-case box on page 157.



Conflicts of Interest: Credit Assessment and Consulting in Rating Agencies

- Rating agencies assign a credit rating to a security issuance of a firm based on projected cash flow, assets pledged, etc. The rating helps determine the riskiness of a security.
- Consultants, for a fee, help firms with variety of managerial, strategic, and operational projects.
- An rating agency acting as both an rater and consultant for a firm clearly is not objective, especially if the consulting fees exceed the rating fees.



Conflicts of Interest: Credit Assessment and Consulting in Rating Agencies

 Rating agencies, such as Moody's and Standard and Poor, were caught in this game during the housing bubble. Firms asked the rater to help structure debt offering to attain the highest rating possible. When the debt subsequently defaulted, it was difficult for the agency to justify the original high rating. Perhaps it was just error. But few believe that—most see the rating agencies as being blinded by high consulting fees.



Conflicts of Interest: Credit Assessment and Consulting in Rating Agencies

- The details of this scandal appear in the Mini-Case on page 158. In short, the SEC stepped in and proposed new regulation. For example, a rating agency can no longer rate a security that they helped structure. But the steps go further, creating a real regulatory reporting hassle for these firms.
- You should read both of these Mini-Cases. You will see these conflicts arise again as memory of these conflicts fades with time.



Remedies?

- Aside from the two Mini-Cases, has much been done to remedy conflicts? Yes.
- Sarbanes-Oxley Act of 2002
 - Established an oversight board to supervise accounting firms
 - Increased the SEC's budget for supervisory activities
 - Limited consulting relationships between auditors and firms
 - Enhanced criminal charges for obstruction
 - Improved the quality of the financial statements and board



Remedies?

- Aside from the two Mini-Cases, has much been done to remedy conflicts? Yes.
- Global Legal Settlement of 2002
 - Required investment banks to sever links between research and underwriting
 - Spinning is explicitly banned
 - Imposed a \$1.4 billion fine
 - Added additional requirements to ensure independence and objectivity of research reports



Remedies?

- Will these work?
 - It's too early to determine yet.
 - However, there is much criticism over the cost involved with these separations. In other words, financial institutions can no longer take advantage of the economies of scope gained from relationships.
 - Some have argued that Sarbanes-Oxley has negatively impacted the value of U.S. Capital Markets.
 The details of that follow:



Mini-Case: Has SOX Led to a Decline in U.S. Capital Markets?

- The cost of implementing Sarbanes-Oxley is not trivial. For companies with less than \$100 million in sales, it's estimated to be around 1% of sales.
- During the same period, European countries have made it easier for firms to go public.
- Both equity issuances and bond issuances are growing faster now in Europe than in the U.S. Is it time to revisit this bill to determine if the benefits outweigh the costs?



Chapter Summary

- Basic Facts About Financial Structure Throughout the World: we reviewed eight basic facts concerning the structure of the financial system
- Transaction Costs: we examined how transaction costs can hinder capital flow and the role financial institutions play in reducing transaction costs



Chapter Summary (cont.)

- Asymmetric Information: Adverse Selection and Moral Hazard: we defined asymmetric information along with two categories of asymmetric information—adverse selection and moral hazard
- The Lemons Problem: How Adverse Selection Influences Financial Structure: we discussed how adverse selection effects the flow of capital and tools to reduce this problem



Chapter Summary (cont.)

- How Moral Hazard Affects the Choice Between Debt and Equity Contracts: we reviewed the principal-agent problem and how moral hazard influences the use of more debt than equity
- How Moral Hazard Influences Financial Structure in Debt Markets: we discussed how moral hazard and debt may lead to increased risk-taking, and tools to reduce this problem



Chapter Summary (cont.)

Conflicts of Interest: we reviewed several examples of conflicts in our economy, many of which ended badly. Can we address these in the future before they lead to severe problems?